

## Message Text

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PAGE 01 LONDON 02689 01 OF 02 152221Z  
ACTION OES-06

INFO OCT-01 AF-08 ARA-06 EUR-12 EA-07 IO-13 ISO-00 SSO-00  
NSCE-00 USIE-00 INRE-00 CIAE-00 DODE-00 INR-07 NSAE-00  
PA-01 PRS-01 SP-02 SS-15 NSC-05 L-03 CEQ-01 ACDA-07  
COME-00 FEA-01 INT-05 NSF-01 CG-00 DOTE-00 AGRE-00  
DLOS-06 EB-08 OIC-02 /118 W  
-----152305Z 054427 /64

O R 152127Z FEB 77  
FM AMEMBASSY LONDON  
TO SECSTATE WASHDC IMMEDIATE 679  
INFO AMEMBASSY MOSCOW  
AMEMBASSY PARIS  
AMEMBASSY OSLO  
AMEMBASSY BRUSSELS  
AMEMBASSY TOKYO  
AMEMBASSY PRETORIA  
AMEMBASSY CANBERRA  
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E.O. 11652: N/A  
TAGS: XV, UK, TGEN  
SUBJ: ANTARCTIC TREATY: NINTH CONSULTATIVE MEETING:  
FIFTH MONTHLY PREPARATORY MEETING

REF: (A) STATE 32063, (B) LONDON 2425, (C) LONDON 2410,  
(D) STATE 27062

SUMMARY. AT FIFTH MONTHLY PREPARATORY, UK CIRCULATED  
ADVANCE COPY OF PAPER ON ANTARCTIC MARINE LIVING RE-  
SOURCE WHICH WILL BE FORMALLY SUBMITTED TO MARCH EXTEND-  
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PAGE 02 LONDON 02689 01 OF 02 152221Z

ED MEETING. PAPER HAS BEEN REDRAFTED IN HOPES OF ACCOMM-  
ODATING U.S. CONCERNS. INITIATIVE GENERALLY SUPPORTED.  
REQUEST FROM FAO THAT FRED POPPER ATTEND EXTENDED MEETING  
AS OBSERVER ALSO CIRCULATED. UK AND AUSTRALIA STRONGLY  
SUPPORTED. CHILE SUGGESTED POPPER MEET WITH TREATY  
POWERS AT TIME OF EXTENDED BUT NOT BE INVITED AS OBSER-  
VER. IT WAS DECIDED NOT TO HOLD ANOTHER MONTHLY PRIOR TO

EXTENDED.

1. FIFTH MONTHLY PREPARATORY MEETING FOR THE NINTH CONSULTATIVE MEETING OF THE ANTARCTIC TREATY WAS HELD AT FCO FEBRUARY 15. REFRESHINGLY BRIEF SESSION WAS AGAIN CHAIRED BY JOHN HEAP. AGENDA WAS UNCHANGED FROM PREVIOUS MEETING WITH EXCEPTION OF ITEM 2 WHICH DEALT WITH ADMINISTRATIVE ARRANGEMENTS FOR THE EXTENDED PREPARATORY MEETING, MARCH 14-18. THERE WAS NO COMMENT ON AGENDA ITEM 1(A).

2. AGENDA ITEM 1(B). HEAP CIRCULATED WHAT HE DESCRIBED AS ADVANCE COPY OF PAPER ON ANTARCTIC MARINE LIVING RESOURCES WHICH UK WILL FORMALLY SUBMIT AT MARCH MEETING. HEAP SAID UK INITIATIVE PROMPTED BY FEELING THAT TREATY POWERS DO NOT HAVE CLEAR IDEA OF WHAT TO DISCUSS UNDER THIS AGENDA ITEM, AS THERE HAS BEEN NOTHING DONE ON MARINE LIVING RESOURCES COMPARABLE TO THAT PREPARED IN PARIS ON MINERAL RESOURCES. AUSTRALIAN REP SAID PAPER WAS USEFUL AND INTERESTING AND THAT INITIATIVE CORRESPONDS CLOSELY WITH AUSTRALIAN VIEW THAT IT IS IMPORTANT FOR MARCH MEETING TO FOCUS ON MARINE LIVING RESOURCES. PARANTHETICALLY, AUSTRALIAN REP SAID HIS GOVERNMENT WOULD BE RELUCTANT TO SEND LIVING RESOURCES EXPERT TO MARCH MEETING IF THER WAS ANY INDICATION THAT THIS SUBJECT WAS NOT TO BE EMPHASIZED. CHILEAN REP ALSO VOICED HIS SUPPORT. HE SAID, HOWEVER, THAT HE HAS SOME QUESTIONS OVER THE PROCEDURES TO BE FOLLOWED IN THE DEVELOPMENT OF CONSERVATION MEASURES. THESE QUESTIONS, HE ADDED, ONLY LIMITED OFFICIAL USE

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PAGE 03 LONDON 02689 01 OF 02 152221Z

MAKE EXTENSIVE DISCUSSION OF THIS SUBJECT ALL THE MORE URGENT. U.S. REP ALSO WELCOMED UK INITIATIVE AND STATED THAT AT FIRST BLUSH HEAP'S PAPER SEEMED TO BE A CONSTRUCTIVE STEP TOWARDS FOCUSING DISCUSSIONS AT MARCH 14 MEETING ON LIVING RESOURCES QUESTION. (REPORT ON OUR DISCUSSION WITH HEAP OF REFTEL A AND TEXT OF HEAP'S CHANGES TO PROPOSAL FOLLOW SEPTTEL.)

3. UK ALSO SUBMITTED ALONG WITH PAPER ON MARINE LIVING RESOURCES EXTRACT FROM SCAR BULLETIN REPORT ON AUGUST WOODS HOLE MEETING (TEXT BEING POUCHED OES/SELLIN). REPORT DEALS AT LENGTH WITH BIOMASS PROGRAM. HEAP HAS HEARD FROM SCAR EXECUTIVE THAT REPORT WILL BE READY BEFORE MARCH MEETING AND AVAILABLE TO TREATY POWERS. SCAR DOES NOT INTEND TO SUBMIT BIOMASS PROGRAM TO ANTARCTIC NATIONAL COMMITTEES BUT WILL PUBLISH IT IN BULLETIN.

4. AGENDA ITEM 1(B) CONTINUED. HEAP CIRCULATED PAPER NOTIFYING TREATY POWERS THAT FAO HAS ASKED FCO IF FRED

POPPER MIGHT BE INVITED TO ATTEND THOSE PARTS OF NEXT MONTH'S EXTENDED PREPARATORY MEETING CONCERNED WITH THIS AGENDA ITEM AS AN OBSERVER. POPPER IS PRESENTLY TOURING TREATY POWERS FOR DISCUSSIONS ON ANTARCTIC FISHERIES IN CONNECTION WITH THE PROPOSED SECOND STAGE OF THE FAO SOUTHERN OCEAN FISHERIES SURVEY PROGRAM, OF WHICH THE FIRST DRAFT APPEARED IN MAY, 1976, AND OF WHICH A

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PAGE 01 LONDON 02689 02 OF 02 152223Z  
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SECOND DRAFT DATED JANUARY, 1977 IS SUPPOSEDLY (ACCORDING TO HEAP) NOW IN EXISTENCE. UK "WOULD BE INCLINED TO ISSUE" SUCH AN INVITATION. HEAP ARGUED THAT (1) POPPER, WHO UNTIL END OF 1976 WAS ASSISTANT DIRECTOR GENERAL OF FAO FOR FISHERIES AND NOW CONSULTANT ON THE SOUTHERN OCEAN FISHERIES PROGRAM FOR FAO, IS THE MOST KNOWLEDGEABLE OBSERVER ON THIS SUBJECT; (2) POPPER'S ATTENDANCE AS AN OBSERVER WOULD BE HELPFUL IN DIRECTING THE ATTENTION OF FAO TOWARD PRACTICAL COOPERATION WITH THE TREATY POWERS

IN THE SPIRIT OF ARTICLE III OF THE TREATY; AND (3) WHEN THE SOUTHERN OCEAN FISHERIES PROGRAM WAS SET UP, MANY OF LIMITED OFFICIAL USE

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PAGE 02 LONDON 02689 02 OF 02 152223Z

THE TREATY POWERS POINTED OUT THAT IT WAS VERY IMPORTANT FOR FAO TO CONSULT WITH THEM ON THIS SUBJECT. HEAP ARGUED THAT IT IS IMPORTANT FOR TREATY POWERS TO WORK CLOSELY WITH UN SPECIALIZED AGENCIES AND THAT IT WOULD BE MADE CLEAR THAT SUCH AN INVITATION DOES NOT CONSTITUTE ANY FORMAL LINKAGE BETWEEN FAO AND TREATY, NOR DOES IT IMPLY THAT AN FAO OBSERVER WOULD BE ADMITTED TO THE NINTH CONSULTATIVE. AUSTRALIAN REP STRONGLY SUPPORTED UK POSITION. FOLLOWING RATHER DULCETORY DISCUSSION DURING WHICH SEVERAL MEMBERS RESERVED THEIR POSITION, HEAP MENTIONED AGAIN SECOND FAO PAPER ON SOUTHERN OCEAN FISHERIES AND SAID PRESENCE OF POPPER WOULD GIVE GROUP CHANCE TO (1) CONSIDER PAPER AT MARCH MEETING, AND (2) HOPEFULLY BE ABLE TO INFLUENCE FINAL SUBMISSION TO FISHERIES COUNCIL OF FAO MEETING IN APRIL.

5. CHILEAN REP, IN RESERVING HIS POSITION, SAID THAT UK HAD MADE VERY PERSUASIVE ARGUMENT BUT WENT ON TO SUGGEST ALTERNATIVE APPROACH. HE SAID HE THOUGHT IT MIGHT BE MORE APPROPRIATE IF A SPECIAL SESSION WERE HELD DURING EXTENDED PREPARATORY IN ORDER TO MEET WITH POPPER. HE SAID HE FEELS QUITE STRONGLY THAT PREPARETORY MEETINGS DO NOT LEND THEMSELVES TO HAVING OBSERVERS PRESENT. WHILE HE IS AWARE OF OTHER ANTARCTIC TREATY-RELATED MEETINGS TO WHICH OBSERVERS WERE INVITED, THESE ALL DEALT WITH VERY SPECIFIC TOPICS AND WERE NOT AKIN TO A WIDE-RANGING, CONFIDENTIAL PREPARATORY. HE IS, NONETHELESS, AWARE OF THE NEED TO TAKE A CONSTRUCTIVE APPROACH TO FAO AND AS HIS GOVERNMENT IS PARTICULARLY CONCERNED OVER THE FAO PAPER ON SOUTHERN OCEAN FISHERIES, HE WOULD WELCOME THE OPPORTUNITY TO MEET WITH POPPER.

6. AGENDA ITEM 1(C). HEAP STATED THAT THIS ITEM HAD BEEN INAPPROPRIATELY TRANSCRIBED ON PREVIOUS AGENDA AND THAT HE HAD AMENDED IT TO REFLECT RECOMMENDATION VIII-14, OPERATIVE PARAGRAPH 4, AND IT NOW READS "ANTARCTIC RELIMITED OFFICIAL USE

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PAGE 03 LONDON 02689 02 OF 02 152223Z

SOURCES -- THE QUESTION OF MINERAL EXPLORATION AND EXPLOITATION." ALL MEMBERS APPROVED OF CORRECTION.

7. AT THIS POINT, NORWEGIAN REP INTERJECTED TO SAY THAT

HE HAD BEEN INSTRUCTED BY OSLO TO SUGGEST THAT EXPERTS MEETING TAKE PLACE THREE OR FOUR DAYS BEFORE NINTH CONSULTATIVE. HE ADDED THAT THEIR AGENDA COULD BE DETERMINED AFTER DALLAS SCAR MEETING RESULTS WERE AVAILABLE. THERE WAS A STRONG REACTION AGAINST THIS SUGGESTION BY ALMOST ALL REPRESENTATIVES. NORWEGIAN REP SAID HE WOULD REPORT THIS BACK TO HIS GOVERNMENT, AND WE WERE LEFT WITH FEELING THAT FURTHER EXTENSION TO SEPTEMBER MEETING WILL NOT BE PROPOSED. THERE WAS NO COMMENT ON AGENDA ITEMS 1(D), 1(E), AND 1(F).

8. AGENDA ITEM 1(G). U.S. REP ACCEPTED PROPOSED ARGENTINE AMENDMENT TO THIS ITEM AS "HELPFUL CLARIFICATION." HEAP THEN SAID HE HAD RECEIVED LETTER FROM POLSIH GOVERNMENT ANNOUNCING ESTABLISHMENT OF LAND BASE AT POINT THOMAS, EZCURRA INLET, ADMIRALTY BAY, SOUTH SHETLAND ISLANDS, ON JANUARY 28, 1977.

9. AGENDA ITEM 2. HEAP CIRCULATED DOCUMENT CONFIRMING THAT EXTENDED PREPARATORY WILL BE HELD AT THE UNITED SERVICE AND ROYAL AERO CLUB, 166 PALL MALL, LONDONSW1. EMBASSIES AND HIGH COMMISSIONS ARE REQUESTED TO PROVIDE FCO WITH LIST OF DELEGATION BY MARCH 1. IT ALSO ASKS THAT WE INDICATED IF DELEGATES FROM OVERSEAS WILL BE ACCOMPANIED BY THEIR WIVES.

10. AGENDA ITEM 3. UNDER OTHER BUSINESS, CHILEAN REP ASKED IF IT WOULD BE POSSIBLE TO POSTPONE BEGINNING OF EXTENDED MEETING UNTIL NOON ON THE 14TH OR MORNING OF 15TH TO ENABLE PARTICIPANTS WHO WILL BE IN GENEVA FOR EVANSEN GROUP MEETING TO TAKE PART. THIS SUGGESTION MET ALMOST UNANIMOUS OPPOSITION. CHILEAN REP WILL REPORT RELIMITED OFFICIAL USE

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PAGE 04 LONDON 02689 02 OF 02 152223Z

ACTION TO HIS GOVERNMENT AND IT IS NOT LIKELY THAT START-  
INF TIME OF 1000 ON MARCH 14 WILL BE ALTERED. HEAP  
ASKED IF THERE WAS ANY SUPPORT FOR HOLDING ANOTHER  
MONTHLY PRIOR TO EXTENDED. THIS, TOO, MET WITH ALMOST  
UNANIMOUS OPPOSITION, AND IT WAS AGREED THAT THERE WAS  
NO NEED FOR A FURTHER MONTHLY. ARMSTRONG

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## Message Attributes

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**To:** STATE  
**Type:** TE  
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